



2023-25 Financial Update

PRESENTED BY LAURA HOLMES

April 17, 2025



WASHINGTON STATE PARKS

Overview

- 2023-25 Budget Status for Capital and Operating Budgets
- 2023-25 Revenue to Parks Renewal and Stewardship Account (PRSA)
- Visitation
- Proposed House and Senate Budgets
- What's Next



#

2023-2025 Financial Update

As of February 2025 | FM20 | 83% through biennial cycle

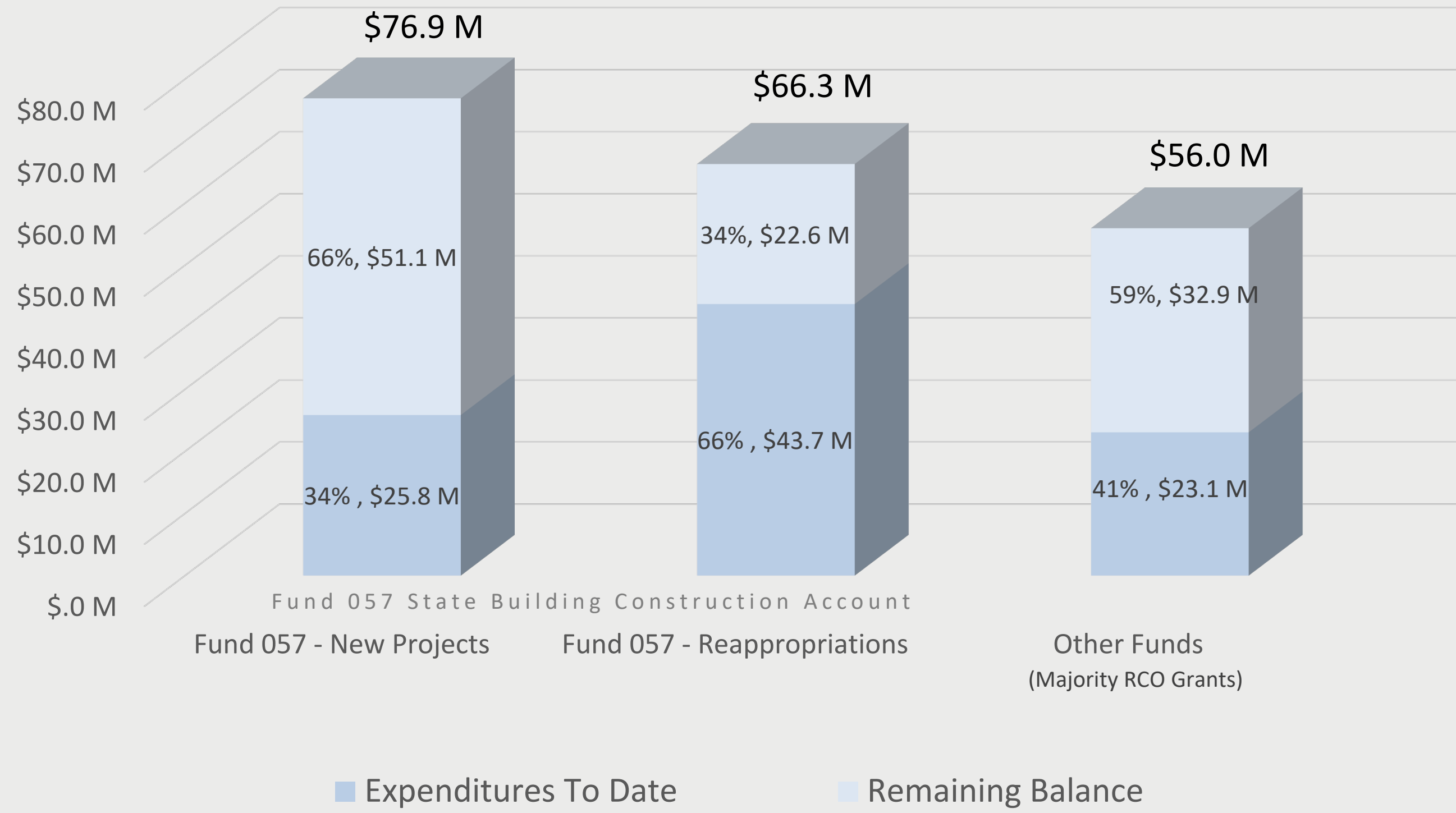


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Capital Budget



2023-25 Capital Budget - \$199.2 M



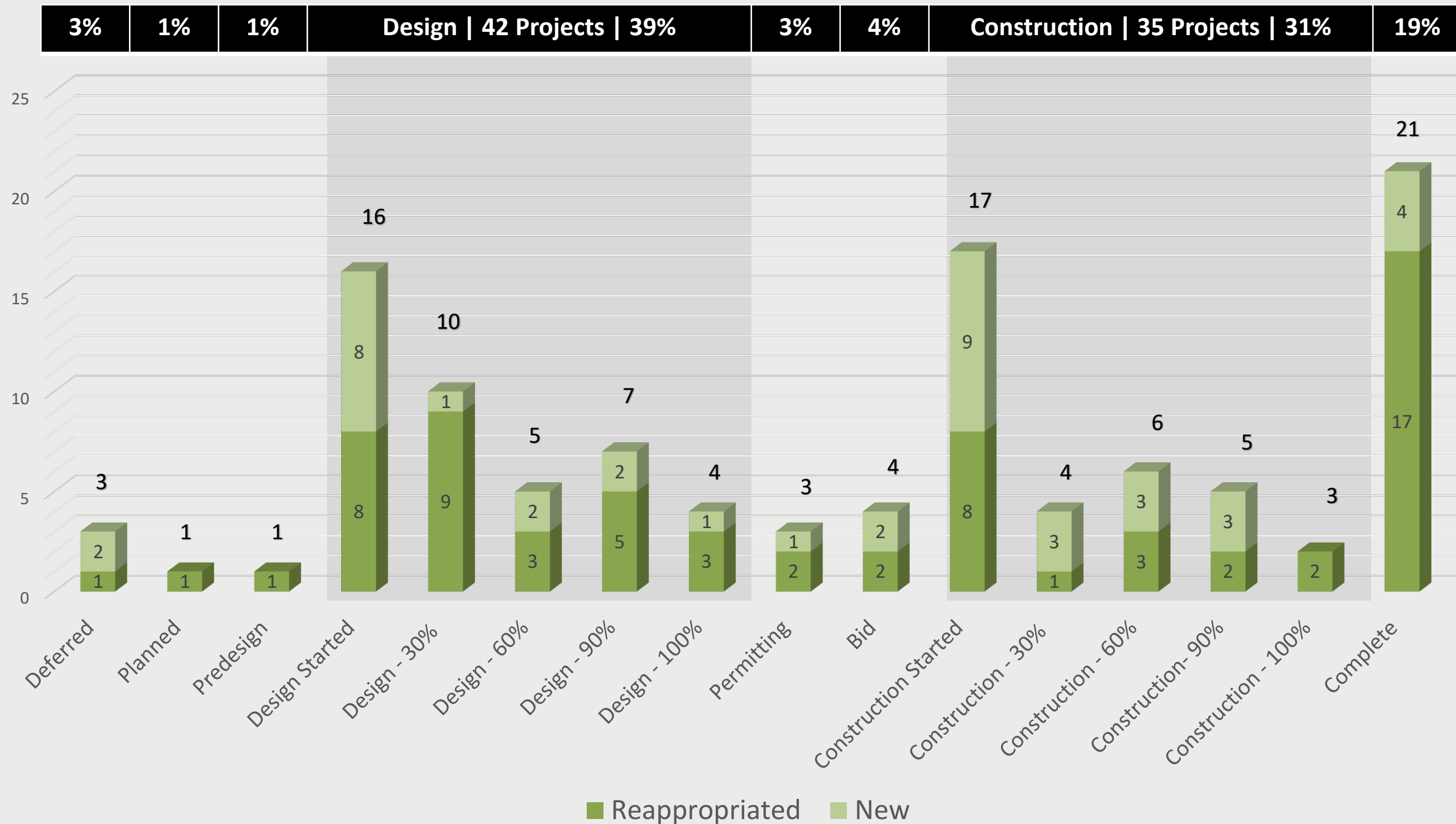
Fund 057 reflects \$143.2M

- Total of \$69.6M or 49% spent/obligated
- Spending is mostly on track although may come in slightly under projected reappropriations.
- Compared to 2021-23TD, 50% increase in actual expenditures, with 70% of that on reappropriated projects.

Other Funds

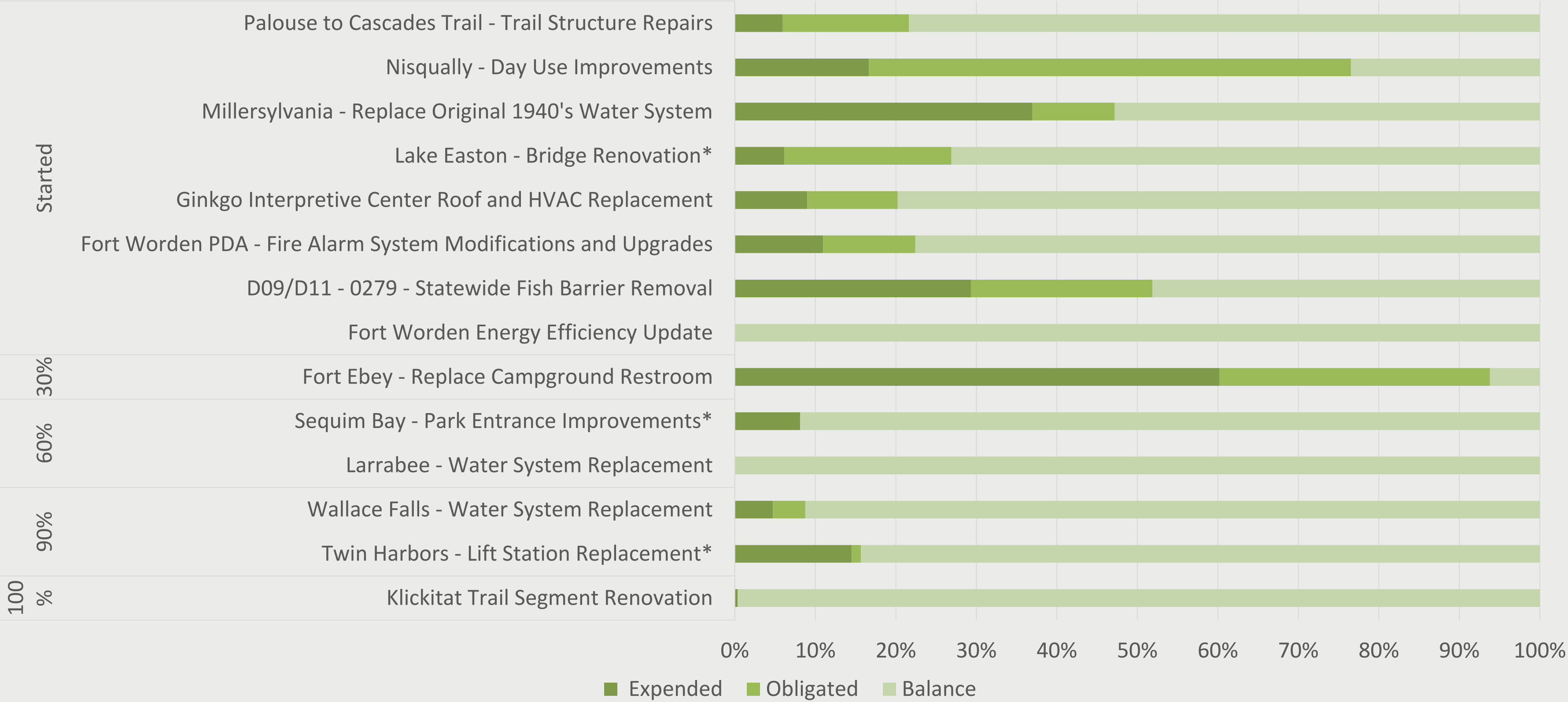
- Spending is a little on the low side, but within expected range for RCO planned projects.

Overview of Capital Projects

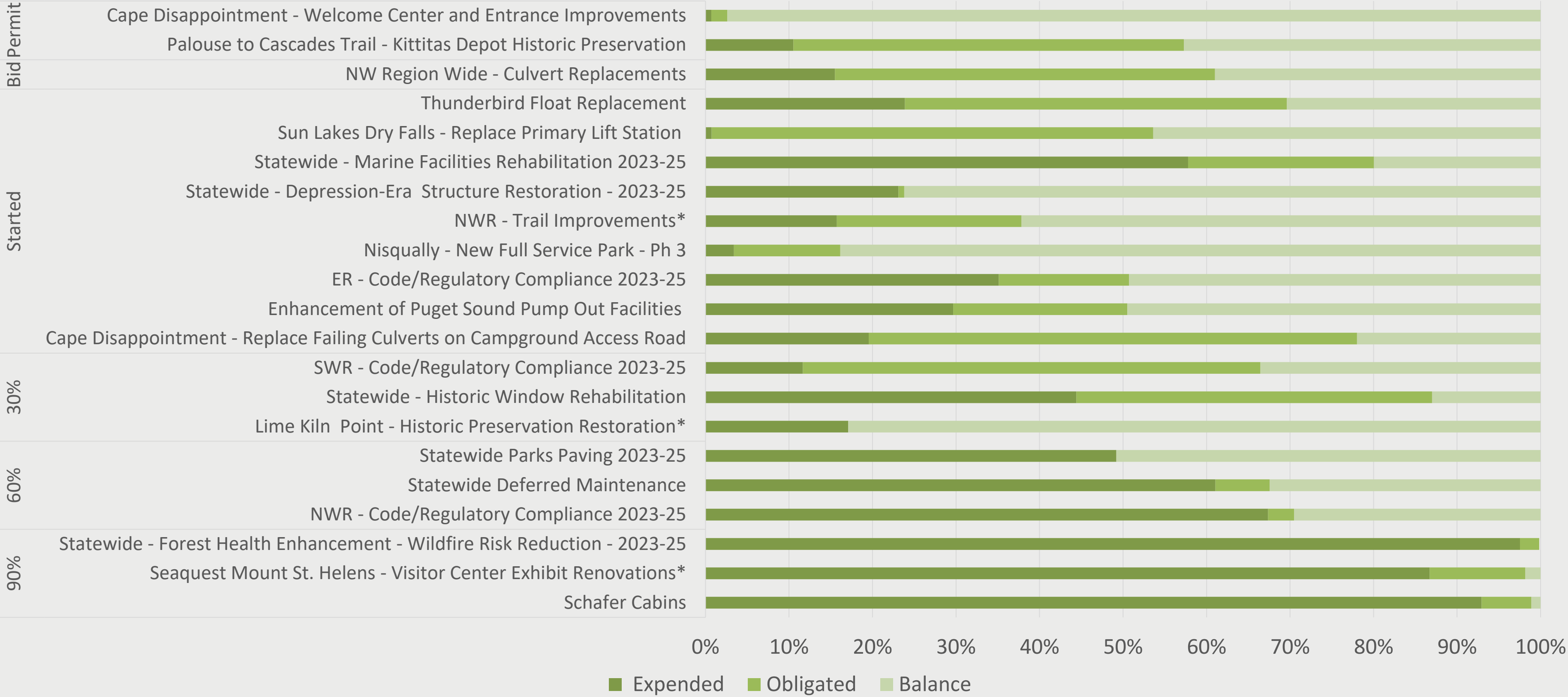


- 109 Projects represented
- Another project complete since January

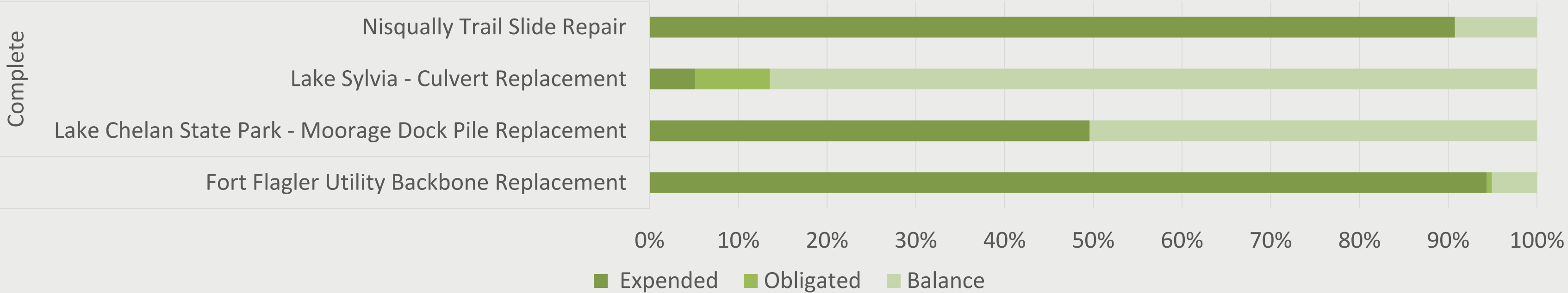
2023-25 FUNDED CAPITAL PROJECTS | DESIGN



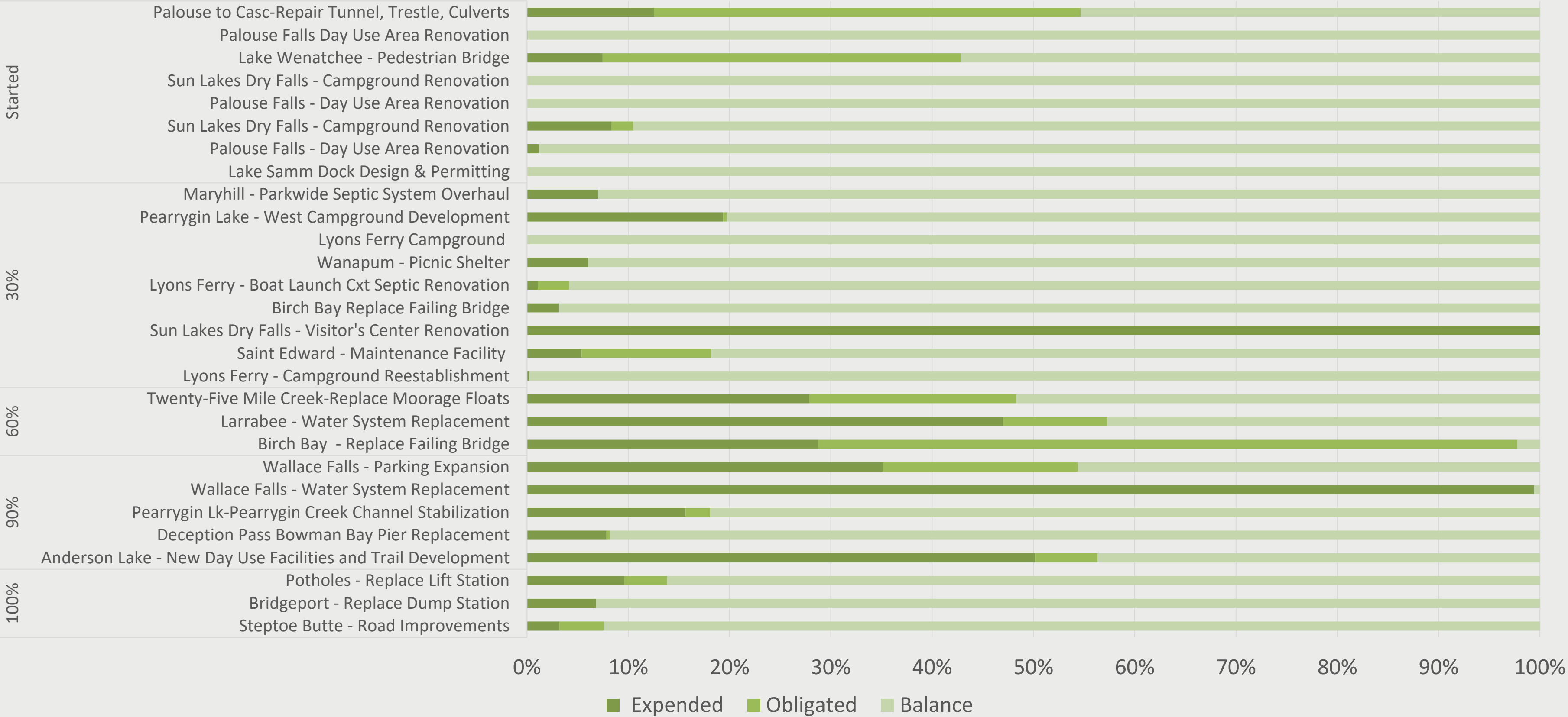
2023-25 FUNDED CAPITAL PROJECTS | CONSTRUCTION



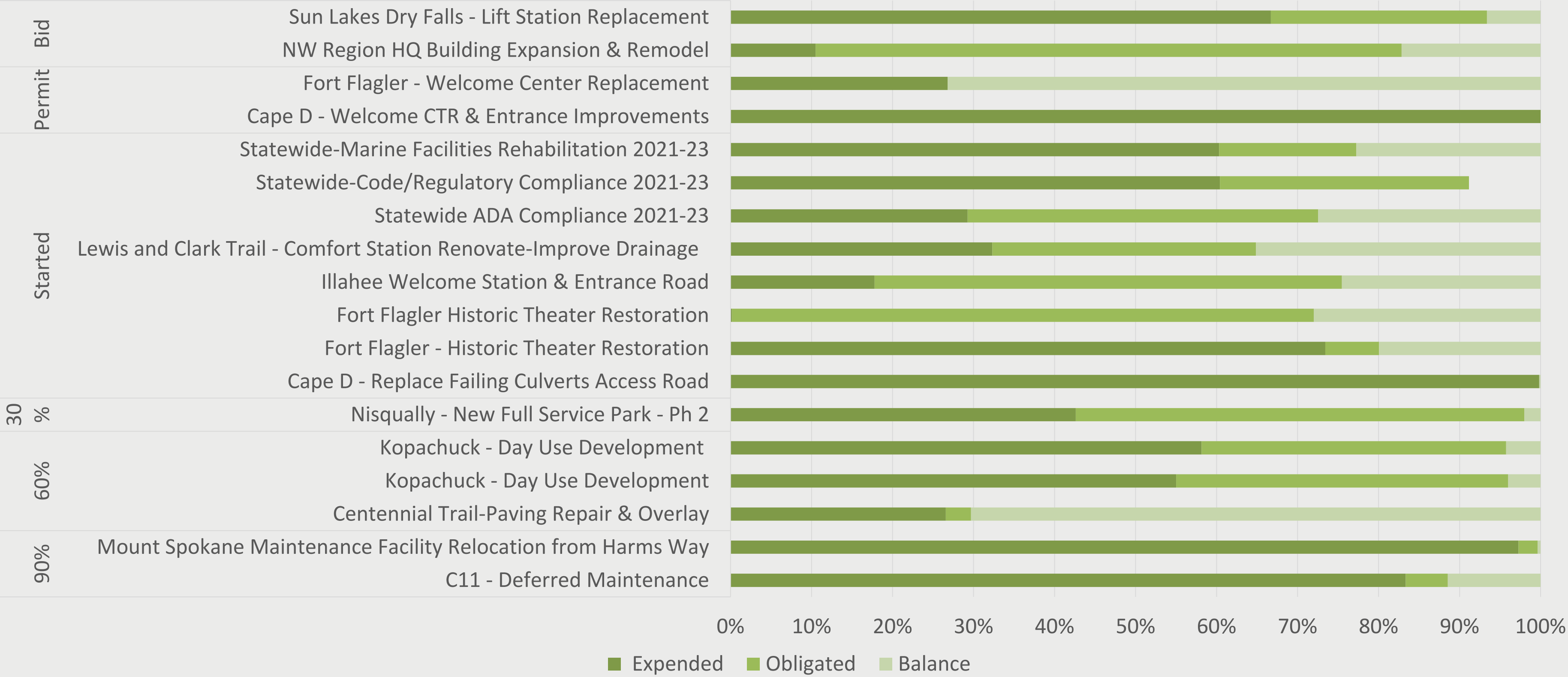
2023-25 FUNDED CAPITAL PROJECTS | COMPLETE



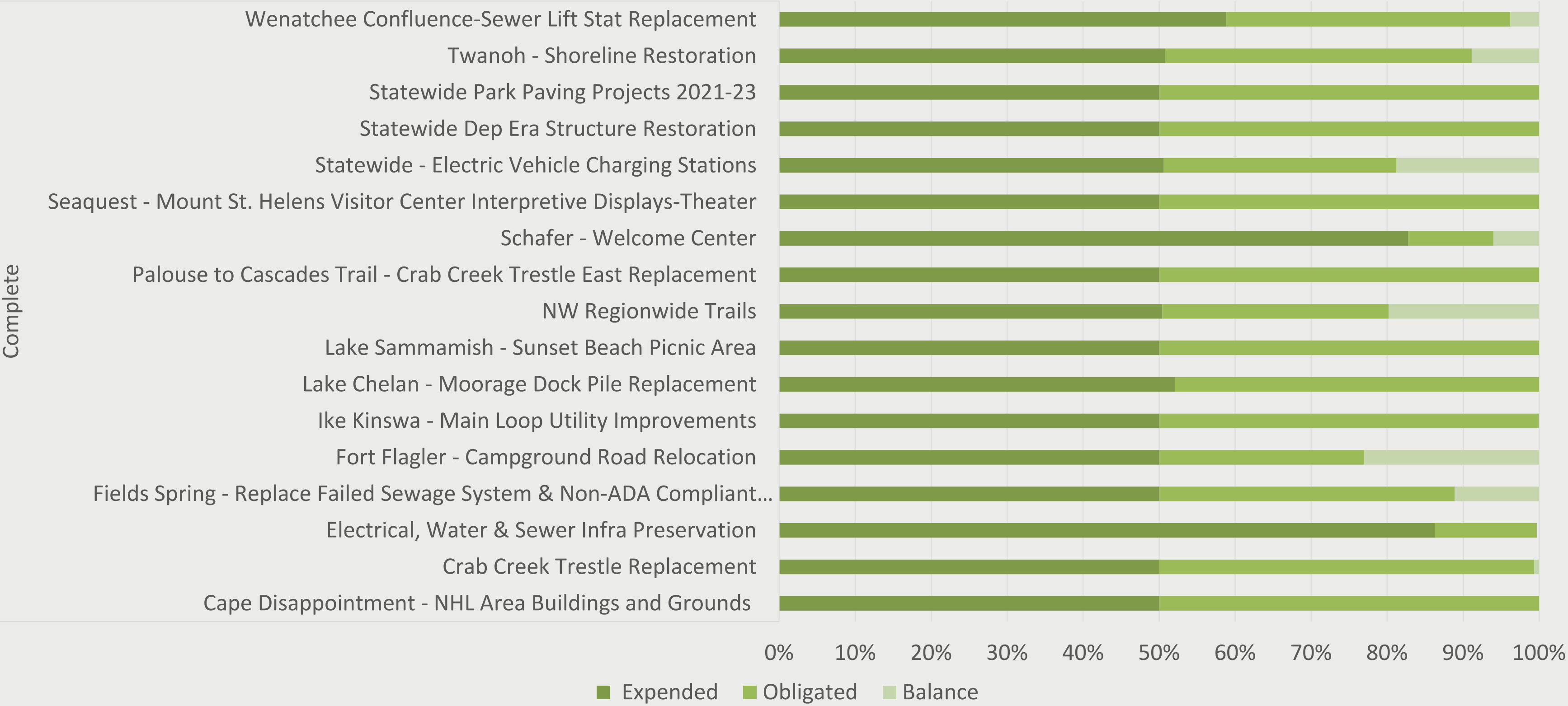
REAPPROPRIATED CAPITAL PROJECTS | DESIGN



REAPPROPRIATED CAPITAL PROJECTS | CONSTRUCTION



REAPPROPRIATED CAPITAL PROJECTS | COMPLETE



ALL CAPITAL PROJECTS | OVERVIEW

Park and Project Title	Approp	Status	Budget	Expended	Obligated	Balance
Anderson Lake - New Day Use Facilities and Trail Development	Reappropriated	Design - 90%	\$145,880	\$73,179	\$9,009	\$63,693
Birch Bay - Replace Failing Bridge	Reappropriated	Design - 60%	\$184,942	\$53,210	\$127,581	\$4,151
Birch Bay Replace Failing Bridge	Reappropriated	Design - 30%	\$585,371	\$18,531	\$0	\$566,840
Bridgeport - Replace Dump Station	Reappropriated	Design - 100%	\$686,631	\$46,751	\$0	\$639,880
C11 - Deferred Maintenance	Reappropriated	Construction- 90%	\$1,060,155	\$883,688	\$55,067	\$121,400
Cama Beach - Boathouse Stabilization*	New	Deferred	\$468,800	\$59	\$0	\$468,741
Cape D - Replace Failing Culverts Access Road	Reappropriated	Construction Started	\$50,502	\$50,412	\$0	\$90
Cape D - Welcome CTR & Entrance Improvements	Reappropriated	Permitting	\$57,593	\$57,593	\$0	\$1
Cape Disappointment - NHL Area Buildings and Grounds	Reappropriated	Complete	\$2,134	\$2,134	\$0	\$0
Cape Disappointment - Replace Failing Culverts on Campground Access Road	New	Construction Started	\$3,108,000	\$607,288	\$1,817,651	\$683,061
Cape Disappointment - Welcome Center and Entrance Improvements	New	Permitting	\$4,782,000	\$33,326	\$92,167	\$4,656,507
Centennial Trail-Paving Repair & Overlay	Reappropriated	Construction - 60%	\$1,153,315	\$306,492	\$35,908	\$810,915
Crab Creek Trestle Replacement	Reappropriated	Complete	\$2,773,693	\$2,735,021	\$3,687	\$34,985
D09/D11 - 0279 - Statewide Fish Barrier Removal	New	Design Started	\$1,375,000	\$403,190	\$310,122	\$661,687
Deception Pass Bowman Bay Pier Replacement	Reappropriated	Design - 90%	\$1,070,946	\$83,977	\$3,692	\$983,277
Electrical, Water & Sewer Infra Preservation	Reappropriated	Complete	\$705,826	\$109,930	\$598,334	(\$2,438)
Enhancement of Puget Sound Pump Out Facilities	New	Construction Started	\$1,000,000	\$296,636	\$208,396	\$494,968
ER - Code/Regulatory Compliance 2023-25	New	Construction Started	\$750,000	\$263,415	\$117,069	\$369,516
Fields Spring - Replace Failed Sewage System & Non-ADA Compliant Comfort Stat.	Reappropriated	Complete	\$97,484	\$75,817	\$0	\$21,667
Fort Ebey - Replace Campground Restroom	New	Design - 30%	\$270,000	\$162,559	\$90,710	\$16,731
Fort Flagler - Campground Road Relocation	Reappropriated	Complete	\$582,970	\$314,985	\$0	\$267,986
Fort Flagler - Historic Theater Restoration	Reappropriated	Construction Started	\$63,980	\$46,978	\$4,236	\$12,765
Fort Flagler - Welcome Center Replacement	Reappropriated	Permitting	\$1,312,360	\$351,589	\$0	\$960,771
Fort Flagler Historic Theater Restoration	Reappropriated	Construction Started	\$1,367,000	\$2,470	\$981,900	\$382,630
Fort Flagler Utility Backbone Replacement	New	Complete	\$700,000	\$660,458	\$3,955	\$35,588
Fort Worden Energy Efficiency Update	New	Design Started	\$1,000,000	\$0	\$0	\$1,000,000
Fort Worden PDA - Fire Alarm System Modifications and Upgrades	New	Design Started	\$2,777,000	\$304,418	\$318,114	\$2,154,468

ALL CAPITAL PROJECTS | OVERVIEW

Park and Project Title	Approp	Status	Budget	Expended	Obligated	Balance
Ginkgo Interpretive Center Roof and HVAC Replacement	New	Design Started	\$633,000	\$57,015	\$71,093	\$504,892
Ike Kinswa - Main Loop Utility Improvements	Reappropriated	Complete	\$1,594,479	\$1,593,188	\$0	\$1,291
Illahee Welcome Station & Entrance Road	Reappropriated	Construction Started	\$768,941	\$136,744	\$443,621	\$188,577
Klickitat Trail Segment Renovation	New	Design - 100%	\$1,500,000	\$5,306	\$0	\$1,494,694
Kopachuck - Day Use Development	Reappropriated	Construction - 60%	\$6,876,150	\$3,782,558	\$2,818,682	\$274,911
Kopachuck - Day Use Development	Reappropriated	Construction - 60%	\$2,975,704	\$1,730,167	\$1,118,993	\$126,544
Lake Chelan - Moorage Dock Pile Replacement	Reappropriated	Complete	\$12,292	\$11,291	\$1,001	\$0
Lake Chelan State Park - Moorage Dock Pile Replacement	New	Complete	\$574,000	\$284,662	\$0	\$289,338
Lake Easton - Bridge Renovation*	New	Design Started	\$875,000	\$53,744	\$181,616	\$639,640
Lake Samm Dock Design & Permitting	Reappropriated	Design Started	\$250,000	\$0	\$0	\$250,000
Lake Sammamish - Sunset Beach Picnic Area	Reappropriated	Complete	\$1,734,110	\$1,734,110	\$0	\$0
Lake Sylvia - Culvert Replacement	New	Complete	\$2,879,000	\$146,439	\$243,551	\$2,489,010
Lake Wenatchee - Pedestrian Bridge	Reappropriated	Design Started	\$564,000	\$42,076	\$199,488	\$322,436
Larrabee - Water System Replacement	Reappropriated	Design - 60%	\$291,679	\$137,068	\$30,085	\$124,526
Larrabee - Water System Replacement	New	Design - 60%	\$2,880,000	\$0	\$0	\$2,880,000
Lewis and Clark Trail - Comfort Station Renovate-Improve Drainage	Reappropriated	Construction Started	\$364,683	\$117,821	\$118,671	\$128,192
Lime Kiln Point - Historic Preservation Restoration*	New	Construction - 30%	\$255,000	\$43,598	\$0	\$211,402
Lyons Ferry - Boat Launch Cxt Septic Renovation	Reappropriated	Design - 30%	\$441,296	\$4,711	\$13,640	\$422,945
Lyons Ferry - Campground Reestablishment	Reappropriated	Design - 30%	\$257,657	\$543	\$0	\$257,114
Lyons Ferry Campground	Reappropriated	Design - 30%	\$3,000,000	\$0	\$0	\$3,000,000
Maryhill - Parkwide Septic System Overhaul	Reappropriated	Design - 30%	\$629,601	\$44,256	\$0	\$585,345
Millersylvania - Replace Original 1940's Water System	New	Design Started	\$571,000	\$211,138	\$58,274	\$301,588
Mount Spokane - Maintenance Facility Relocation from Harms Way	Reappropriated	Construction - 100%	\$1,900,724	\$1,761,688	\$84,490	\$54,546
Mount Spokane Maintenance Facility Relocation from Harms Way	Reappropriated	Construction- 90%	\$4,332,376	\$4,214,099	\$102,489	\$15,788

ALL CAPITAL PROJECTS | OVERVIEW

Park and Project Title	Approp	Status	Budget	Expended	Obligated	Balance
Nisqually - Day Use Improvements	New	Design Started	\$2,468,000	\$410,963	\$1,478,237	\$578,801
Nisqually - New Full Service Park - Ph 2	Reappropriated	Construction - 30%	\$9,090,880	\$3,874,335	\$5,035,369	\$181,176
Nisqually - New Full Service Park - Ph 3	New	Construction Started	\$25,327,000	\$861,572	\$3,227,316	\$21,238,112
Nisqually Trail Slide Repair	New	Complete	\$88,323	\$80,158	\$0	\$8,165
NW Region HQ Building Expansion & Remodel	Reappropriated	Bid	\$757,656	\$79,567	\$548,093	\$129,995
NW Region Wide - Culvert Replacements	New	Bid	\$490,000	\$75,977	\$222,977	\$191,046
NW Regionwide Trails	Reappropriated	Complete	\$112,740	\$66,597	\$1,865	\$44,278
NWR - Code/Regulatory Compliance 2023-25	New	Construction - 60%	\$750,000	\$505,275	\$23,300	\$221,426
NWR - Trail Improvements*	New	Construction Started	\$698,000	\$109,818	\$154,356	\$433,827
Palouse Falls - Day Use Area Renovation	Reappropriated	Design Started	\$206,283	\$2,418	\$0	\$203,865
Palouse Falls - Day Use Area Renovation	Reappropriated	Design Started	\$21,365	\$0	\$0	\$21,365
Palouse Falls Day Use Area Renovation	Reappropriated	Design Started	\$2,675,000	\$1,532	\$0	\$2,673,468
Palouse to Cascades Trail - Crab Creek Trestle East Replacement	Reappropriated	Complete	\$1,828,890	\$1,828,890	\$0	\$0
Palouse to Cascades Trail - Kittitas Depot Historic Preservation	New	Bid	\$2,497,000	\$262,808	\$1,167,277	\$1,066,914
Palouse to Cascades Trail - Trail Structure Repairs	New	Design Started	\$1,261,000	\$75,031	\$197,602	\$988,367
Palouse to Casc-Repair Tunnel, Trestle, Culverts	Reappropriated	Design Started	\$469,000	\$58,736	\$197,652	\$212,612
Pearrygin Lake - West Campground Development	Reappropriated	Design - 30%	\$676,387	\$131,015	\$2,614	\$542,758
Pearrygin Lk-Pearrygin Creek Channel Stabilization	Reappropriated	Design - 90%	\$674,527	\$105,666	\$16,417	\$552,443
Potholes - Replace Lift Station	Reappropriated	Design - 100%	\$814,525	\$78,577	\$34,200	\$701,748
Riverside Beard House Utilities Replacement	Reappropriated	Planned	\$364,000	\$0	\$0	\$364,000
Saint Edward - Maintenance Facility	Reappropriated	Design - 30%	\$2,412,494	\$130,170	\$308,455	\$1,973,869
Saltwater - Green Vision Project (shoreline restoration)	New	Deferred	\$450,000	\$0	\$0	\$450,000
Schafer - Relocate Campground	Reappropriated	Construction - 100%	\$537,285	\$128,925	\$240,715	\$167,645
Schafer - Welcome Center	Reappropriated	Complete	\$127,749	\$17,365	\$101,122	\$9,262
Schafer Cabins	New	Construction- 90%	\$364,000	\$338,302	\$21,658	\$4,041
Seaquest - Mount St. Helens Visitor Center Interpretive Displays-Theater	Reappropriated	Complete	\$19,097	\$19,097	\$0	\$0
Seaquest Mount St. Helens - Visitor Center Exhibit Renovations*	New	Construction- 90%	\$1,298,200	\$1,125,915	\$148,557	\$23,728
Sequim Bay - Park Entrance Improvements*	New	Design - 60%	\$729,000	\$59,047	\$0	\$669,953
Statewide - New Park (Miller Pen) Predesign	Reappropriated	Predesign	\$72,810	\$25,859	\$5,400	\$41,551
Statewide - Depression-Era Structure Restoration - 2023-25	New	Construction Started	\$500,000	\$115,538	\$3,414	\$381,049

ALL CAPITAL PROJECTS | OVERVIEW

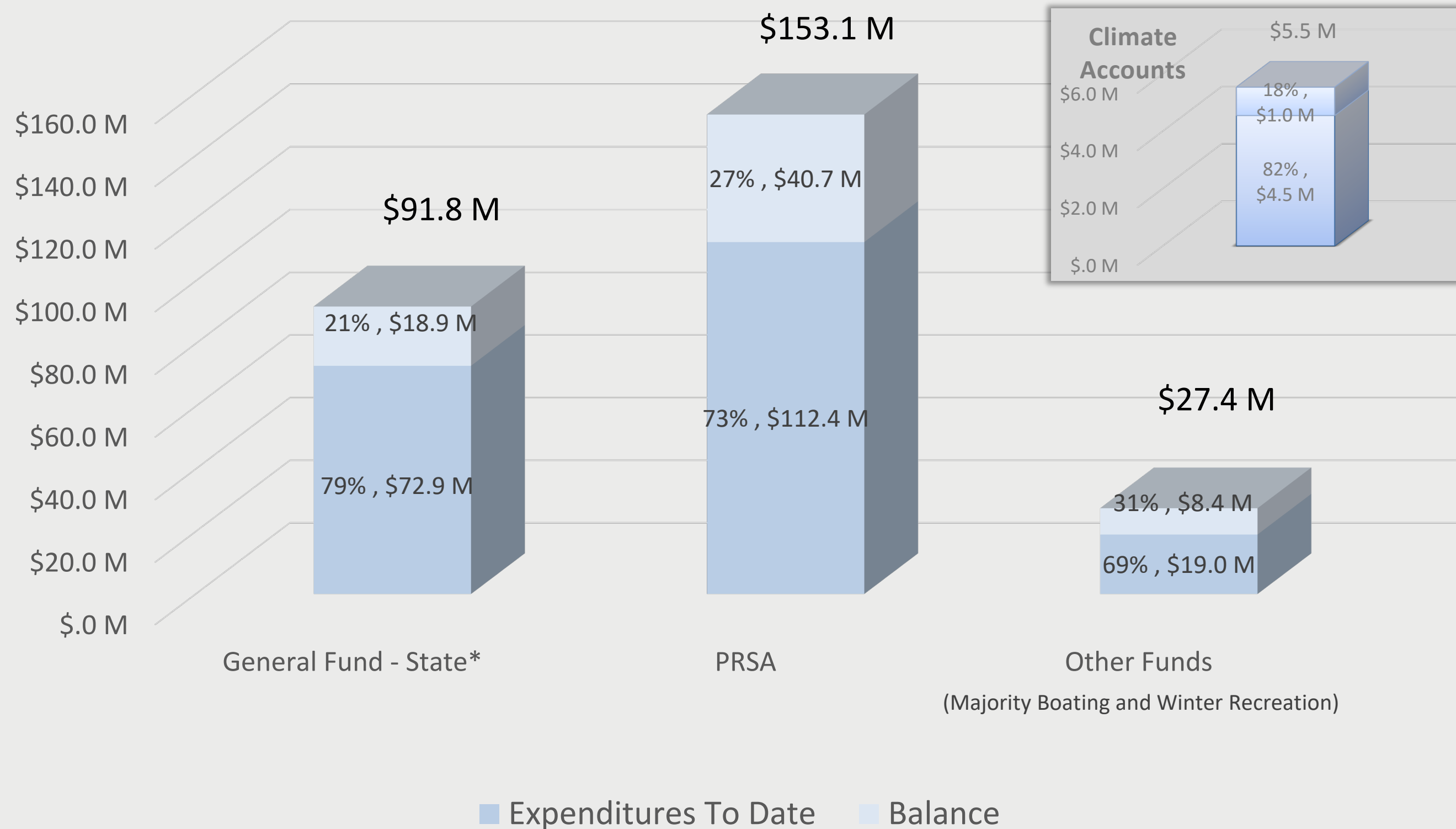
Park and Project Title	Approp	Status	Budget	Expended	Obligated	Balance
Statewide - Electric Vehicle Charging Stations	Reappropriated	Complete	\$137,869	\$83,431	\$3,304	\$51,134
Statewide - Forest Health Enhancement - Wildfire Risk Reduction	New	Construction- 90%	\$500,000	\$489,237	\$11,576	(\$813)
Statewide - Historic Window Rehabilitation	New	Construction - 30%	\$250,000	\$111,023	\$106,494	\$32,482
Statewide - Marine Facilities Rehabilitation 2023-25	New	Construction Started	\$1,117,000	\$645,437	\$248,790	\$222,773
Statewide ADA Compliance 2021-23	Reappropriated	Construction Started	\$2,447,185	\$716,236	\$1,058,468	\$672,481
Statewide Deferred Maintenance	New	Construction - 60%	\$5,570,000	\$3,401,173	\$361,715	\$1,807,112
Statewide Dep Era Structure Restoration	Reappropriated	Complete	\$154,208	\$154,208	\$0	\$0
Statewide Park Paving Projects 2021-23	Reappropriated	Complete	\$21,740	\$21,740	\$0	\$0
Statewide Parks Paving 2023-25	New	Construction - 60%	\$1,000,000	\$491,912	\$0	\$508,088
Statewide-Code/Regulatory Compliance 2021-23	Reappropriated	Construction Started	\$230,926	\$169,444	\$86,269	(\$24,787)
Statewide-Marine Facilities Rehabilitation 2021-23	Reappropriated	Construction Started	\$743,420	\$448,360	\$125,948	\$169,112
Steptoe Butte - Road Improvements	Reappropriated	Design - 100%	\$2,868,945	\$92,252	\$124,940	\$2,651,753
Sun Lakes Dry Falls - Campground Renovation	Reappropriated	Design Started	\$282,220	\$23,482	\$6,217	\$252,521
Sun Lakes Dry Falls - Campground Renovation	Reappropriated	Design Started	\$200,000	\$0	\$0	\$200,000
Sun Lakes Dry Falls - Lift Station Replacement	Reappropriated	Bid	\$113,258	\$75,547	\$30,200	\$7,511
Sun Lakes Dry Falls - Replace Primary Lift Station	New	Construction Started	\$1,356,000	\$9,941	\$717,168	\$628,891
Sun Lakes Dry Falls - Visitor's Center Renovation	Reappropriated	Design - 30%	\$366,317	\$366,348	\$0	(\$31)
SWR - Code/Regulatory Compliance 2023-25	New	Construction - 30%	\$597,677	\$69,644	\$327,539	\$200,494
Thunderbird Float Replacement	New	Construction Started	\$750,000	\$179,085	\$342,987	\$227,928
Twanoh - Shoreline Restoration	Reappropriated	Complete	\$292,532	\$232,529	\$8,930	\$51,074
Twenty-Five Mile Creek-Replace Moorage Floats	Reappropriated	Design - 60%	\$320,315	\$89,282	\$65,540	\$165,493
Twin Harbors - Lift Station Replacement*	New	Design - 90%	\$988,000	\$143,530	\$11,164	\$833,306
Wallace Falls - Parking Expansion	Reappropriated	Design - 90%	\$41,193	\$14,473	\$7,918	\$18,801
Wallace Falls - Water System Replacement	Reappropriated	Design - 90%	\$164,176	\$163,213	\$0	\$963
Wallace Falls - Water System Replacement	New	Design - 90%	\$2,208,000	\$104,261	\$89,064	\$2,014,675
Wanapum - Picnic Shelter	Reappropriated	Design - 30%	\$292,000	\$17,641	\$0	\$274,359
Wenatchee Confluence-Sewer Lift Stat Replacement	Reappropriated	Complete	\$235,800	\$149,456	\$71,076	\$15,268
Willapa Hills Trail - Trail Improvements	Reappropriated	Deferred	\$49,937	\$0	\$0	\$49,937

#

Operating Budget



2023-25 Operating Budget - \$272.3 M



- We are 83% of the way through the biennium
- Spending reflects freeze savings; total spending for operating funds is 77%.
- PRSA ending fund balance estimated at \$12M - \$14M

*Includes Climate Account Funding

Note: Freezes effective December 2, 2024

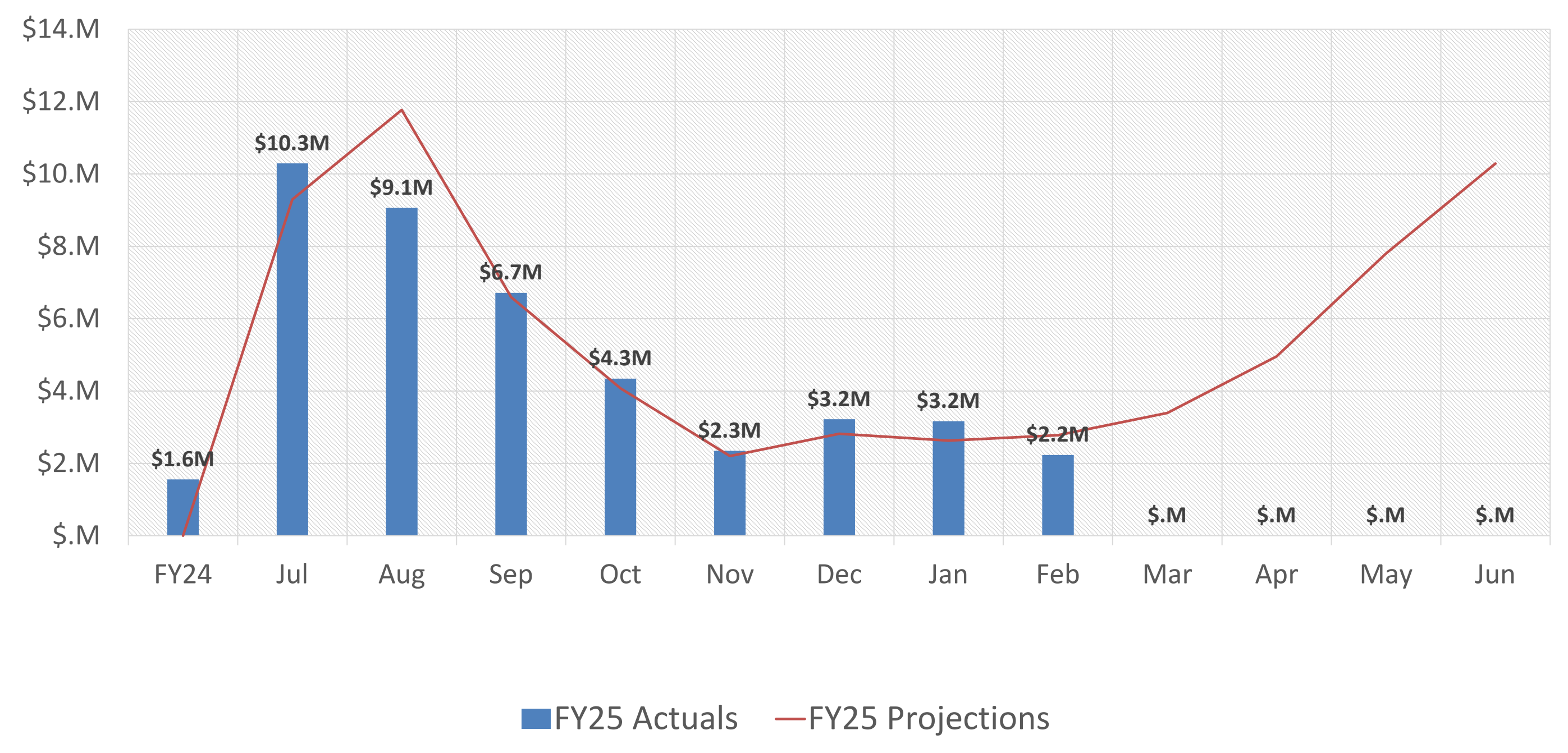
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PRSA Revenue

(Parks Renewal and Stewardship Account)



FY25 Revenue Collected Compared to Projections



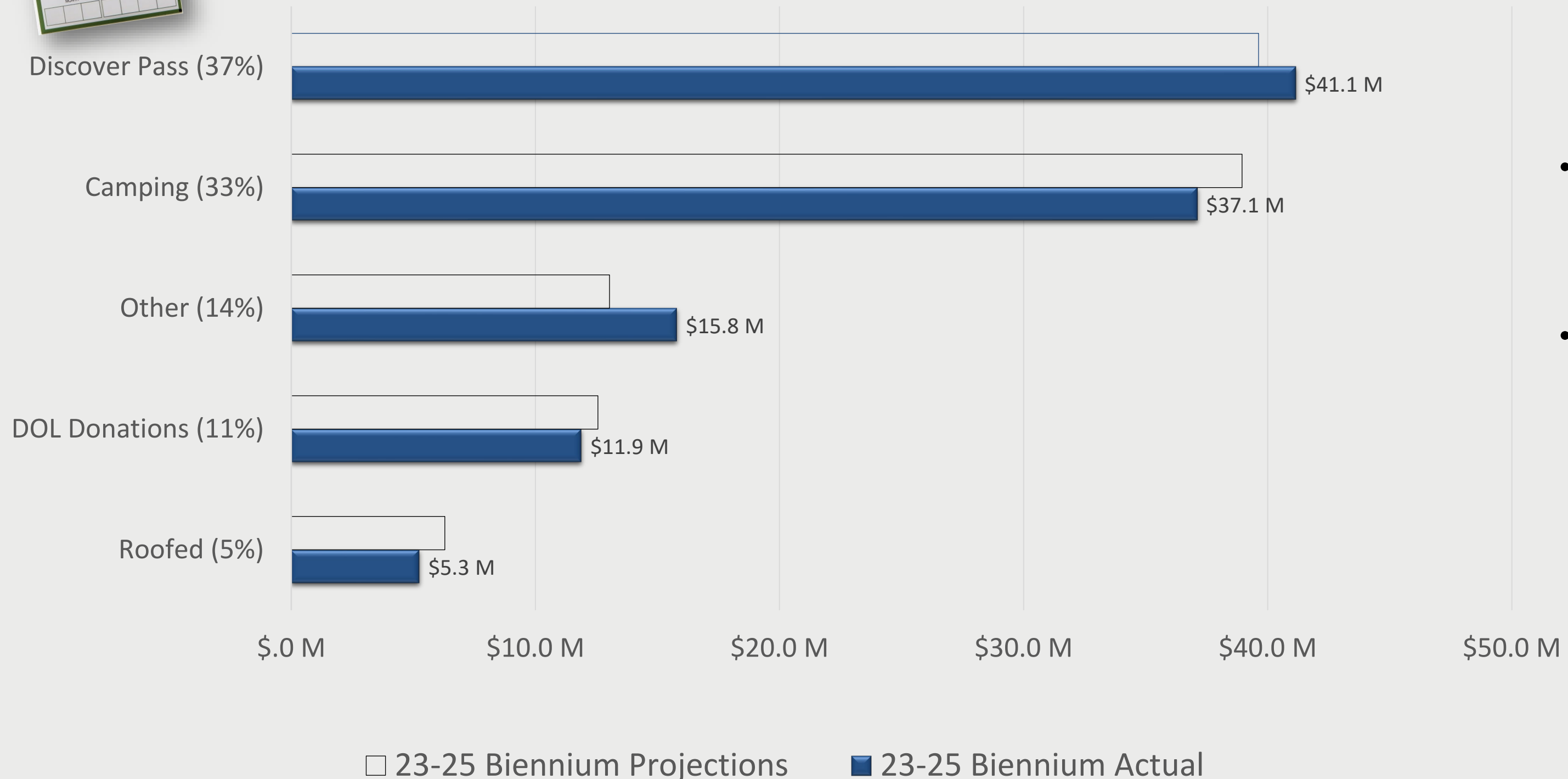
- February Revenue**
 - \$547,200 collected under projections;
 - Actual revenue collected down 22% from 2023
- Bien To Date Revenue**
 - \$767,000 collected over projections; a 0.7% variance from the \$110.5 million projected

Change from Projections														
	BTD	FY24	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun
\$ Change	\$0.8M	\$1.6M	\$1.0M	-\$2.7M	\$0.1M	\$0.3M	\$0.1M	\$0.4M	\$0.5M	-\$0.5M				
% Change	1%	2%	11%	-23%	2%	7%	7%	14%	20%	-20%				



\$109 Million Collected in Revenue

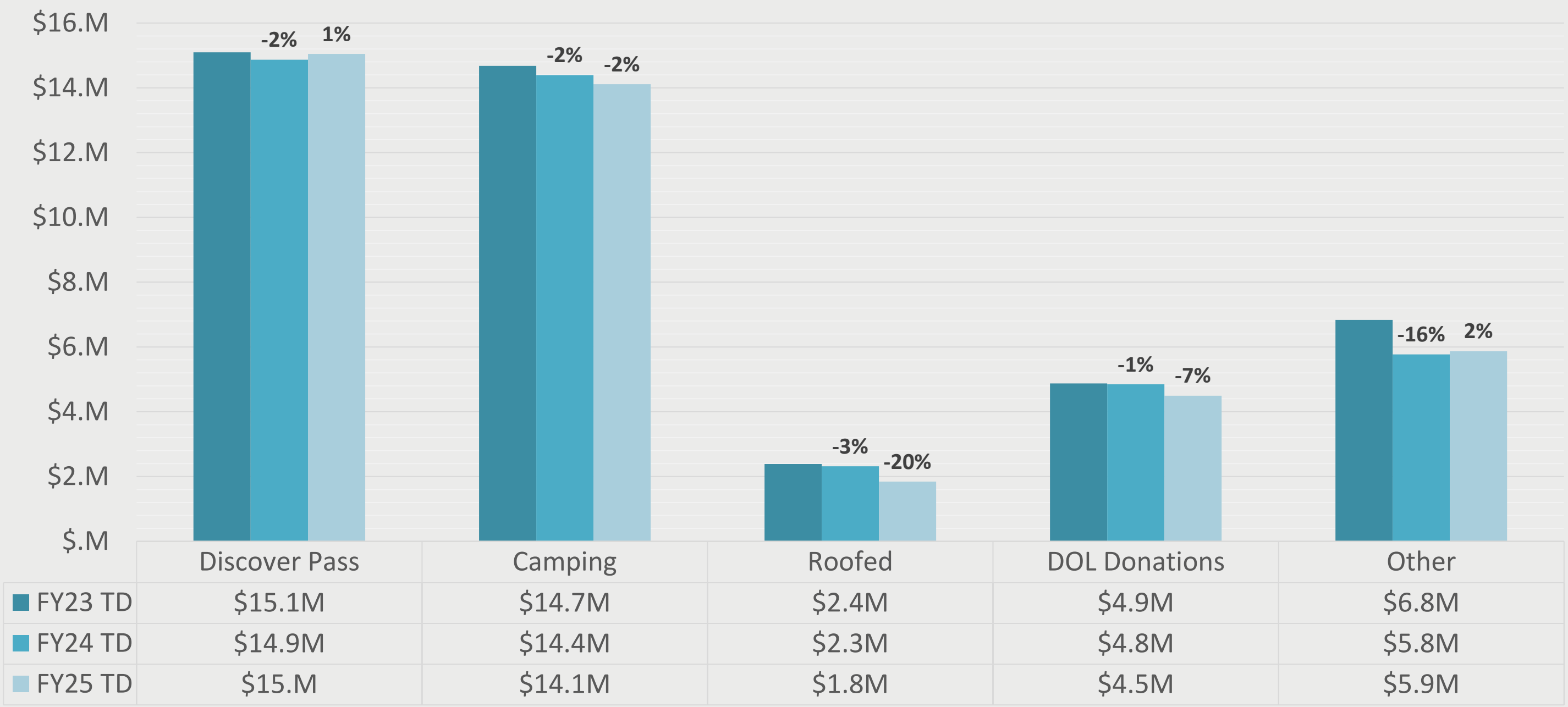
Categorized by Source



- Discover Pass and Camping are generating 70% of revenue collected.
- Camping is under projected amounts by 4.7%.
- Other revenue line items over projections:
 - Real Property Agreements
 - Retreat Centers
 - Concessions
 - Interpretive Talks
 - Day Use Shelters

Actual Revenue Collected Comparison

FYTD revenue



- July – February represented for each year
- FY25 revenue to date total is down (\$820,164) or (1.9%) from FY24.

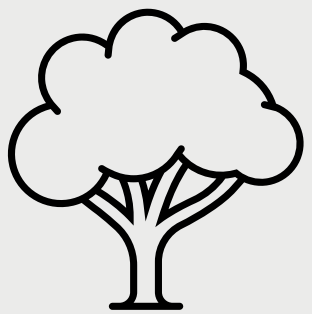
Notes:
1. Percentage change is from previous fiscal year to date

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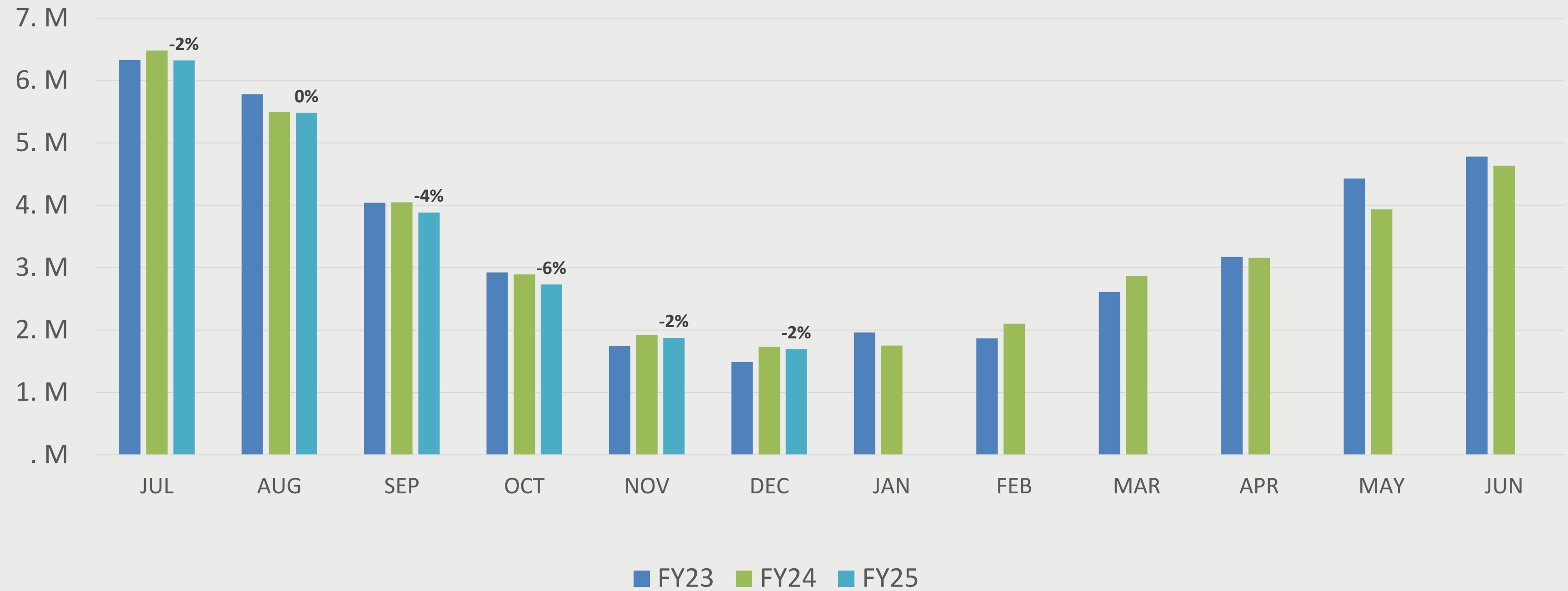
Visitation Data



Visitation



40.4 million recreation visits
-3% change compared to FY24 to date



Notes:
1. Percentage change is from previous year

#

Legislative Session Budget Update



Legislative Session – Budget Update

Operating Budget Proposals

- The House and Senate Budget Proposals were released March 24.
- Both budgets included cuts higher than 6%.
- Both budgets included the proposal to increase the annual Discover Pass fee but also shifted General Fund in exchange for the assumed revenue.
- The Senate budget included a temporary salary reduction.

Capital Budget Proposals

- The House and Senate Budget Proposals were released March 31.
- Proposed amount from Fund 057 in both budgets was a lower amount than was provided 2023-25.
- The Senate Budget funded more projects and increased flexibility.

What's Next

April

- Combined budget expected later this month
- 27th last day of regular legislative session

May

- Budget bills enacted by Governor
- 2026 draft supplemental presented to Commission

July

- Commission action item to approve 2026 supplemental request



September

- 2026 Supplemental submitted to Office of Financial Management

December

- Governor's proposed budgets expected out around the middle of the month



Definition of terms that may be used in this presentation

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- **Appropriations.** Laws passed that provide agencies authority to spend specified amounts for specific time periods and purposes.
- **Reappropriations.** Specific to the capital budget, projects that cross biennia may have authority to spend the remaining balance shifted to the next biennium.
- **Budgets.** Funding provided through the legislative process.
 - **Capital Budget.** Funding received for the construction of facilities and other infrastructure in the park system, and for deferred maintenance projects. This is mostly revenue to [Fund 057](#) from bond proceeds.
 - **Operating Budget.** Funding received for the operation of the park system, and for preventive maintenance projects. This mostly comes from:
 - [General Fund](#) account. This account funds all financial resources for the state's operating budget except those required to be accounted for in another fund. Revenue comes from taxes, federal grants-in-aid, charges, miscellaneous revenue, licenses, permits, fees, and interest income and is to be used to support the operation of the state's services and programs.
 - Authority is given in [RCW 43.79.010](#).
 - [Parks Renewal and Stewardship Account \(PRSA\)](#). Earned revenue comes from Discover Pass, camping, roofed accommodations, and other miscellaneous income. Authority is given in [RCW 79A.05.215](#) and is to be used for operating state parks, developing and renovating park facilities, and other park purposes.



Definition of terms that may be used in this presentation

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- **Biennium/biennial cycle.** The legislative process provides funding on a 2-year basis.
 - **Supplemental budget.** Funding is requested on a 2-year cycle; however, opportunity is provided once each fiscal year to make technical adjustments and/or request additional funds.
- **Calendar Year (CY).** While the state operates on a fiscal year, revenue and visitation trends are reviewed on a calendar and fiscal year.
- **Calendar Year to Date (CYTD).** If the data for a calendar year is less than a full year, data is pulled as of the last month the financial reports were closed for. Comparisons of data will be for this same date range in the previous fiscal year.



Definition of terms that may be used in this presentation

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- **Fiscal Year (FY).** The state budget operates on a fiscal year, which is July 1 – June 30. Two fiscal years create the biennium.
- **Fiscal Year to Date (FYTD).** If the data for the fiscal year is less than a full year, data is pulled as of the last month the financial reports were closed for. Comparisons of data will be for this same date range in the previous fiscal year.
- **Fiscal Month (FM).** There are 24 months in the biennial cycle with each numbered consecutively.
- **Pandemic impacted data.** During FY20, day use was closed for one month and overnight stays were closed for over 2 months due to the Covid-19 pandemic. FY20 revenue and visitation appear much lower than other years due to the closure.



Definition of terms that may be used in this presentation

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- **Capital Project Terms**

- **Completed Project.** This identifies projects that have completed the purpose for the funding specified. This may mean that the project is fully complete, but more often reflects that a project is completed for the phase funded.
- **Deferred Project.** This most often describes a canceled project, or a project expected to be canceled but the funding is retained on the books through the biennium or utilized for another project with approval.
- **Design Phase.** This phase of a project is to develop the plans, schematics, and details regarding the project, and is used to request permitting and/or to post the bid.
- **On Hold project.** This identifies projects that are paused due to varying factors that could impact how the project proceeds; projects may either start again or, if determined they are no longer feasible, become deferred.



Definition of terms that may be used in this presentation

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- **Capital Project Terms**

- **Permitting.** Obtaining official permissions from local authorities before starting construction. This includes environmental, land use and building permits. Federal, State and Local permits, as well as archeology and cultural resources reviews and approvals.
- **Planned project.** These that have been funded and waiting for staff resources to be available to start the project.
- **Predesign Phase.** This specifically refers to projects that the legislature has funded for predesign because the project cost exceeds \$10 million. Predesign develops preliminary costs estimates and scope for the feasibility and timeline of the project that requires final approval for design funding to be released.



GET IN TOUCH

FOR QUESTIONS AND SUGGESTIONS

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